

Questions to Consider

- What are the goals for Indiana's future in agriculture?
- Given the farm economic conditions, what do farmers need help with?
- What are your farm's priorities moving forward?
- What role do you see yourself having in the next years related to agriculture?
- What role would you like to see the Farm Bill play?

Why is the Farm Bill so Important?

Three Methods We May Gain Wisdom

First, by Reflection - which is noblest;

Second, by Imitation - which is easiest;

Third, by Experience - which is bittersweet.

Reflection



Easiest Way



Experience



Two Part Discussion

The Tale of Two Farm Bills

All the Other Stuff

As important as the farm bill

All The Other Stuff?

- Political Climate
- Economic Climate
- Budget Climate
- Administration Climate
- Players

Outside

Inside

- Global Climate
- History

A Little History



We have come a long way.

Since the passage of the first Agricultural Adjustment Act (AAA) in 1933, farm price and income support programs have been the core of agricultural policy in the United States. This policy initially arose as an emergency response to post-World War I economic distress in agriculture that worsened with the onset of the Depression. However, the programs have been adjusted over time as policymakers have responded to the political, social, and economic pressures that agricultural productivity growth, market integration, and structural change have imposed on the farm sector.

What was the thinking prior to 1933?

1886 Yearbook of Agriculture

1912 Yearbook of Agriculture

1920 Yearbook of Agriculture

• 1933

Agricultural Adjustment Act:

First "farm bill" established the New Deal mix of commodity-specific price and income support programs.

1936

Soil Conservation and Domestic Allotment Act:

First direct links created between soil conservation and commodity programs.

- 1940 Yearbook of Agriculture
 - Income Disparity between Urban and Rural
 - **Rural Poverty**
 - **Rural Education**
 - Land Use Planning and Policy
 - Rural standards of Living
 - Philosophical Rural Articles

1949

Agricultural Act:

Established policy of <u>high</u>, <u>fixed-price supports</u> and acreage allotments as permanent farm policy. Programs revert to the 1949 provisions should a new farm bill fail to pass.

1954

Agricultural Act:

Introduced <u>flexible price supports</u> to commodity programs.

1956

Agricultural Act:

Established Soil Bank, which introduced use of conservation reserve in addition to acreage control for supply management. The program ended after only 2 years.

1965

Food and Agricultural Act:

Introduced new income support payments in combination with reduced price supports and continued supply controls.

1973

Agriculture and Consumer Protection Act:

Introduced target prices and deficiency payments to replace price supports, coupled with low commodity loan rates, to increase producer reliance on markets and allow for free movement of commodities at world prices.

1977

Food and Agriculture Act:

<u>First inclusion of title for Food Stamps and other</u> <u>commodity distribution programs in a farm bill.</u>

1985

Food Security Act:

Introduced marketing loan provisions to commodity loan programs to reduce forfeitures by allowing repayment of loans at lower rate when market prices fell, with the intention of aiding in reducing Government-held surplus grain.

Re-established a conservation reserve called the Conservation Reserve Program (CRP). Ken Cook – EWG / Maureen Fergeson –NWF / Senator Richard Lugar. Basic premise - \$\$ into farmers hands quickly 35 million acres

1996

Federal Agriculture Improvement and Reform Act:

Replaced price support and supply control program with program of direct payments based on historical production. Introduced nearly complete planting flexibility.

FAIR Act – gave farm programs to FSA as changes would be out of business

• 2002

Farm Security and Rural Investment Act:

Introduced counter-cyclical payments program triggered when current prices fall below a target level. Introduced Conservation Security Program. Continued planting flexibility based on historical production.

• 2008

Food, Conservation & Energy Act of 2008

Renames the Food Stamp Program to
Supplemental Nutrition Assistance Program (SNAP)

- Political Climate
- Economic Climate
- Budget Climate

- Administration Climate
- Players
- Global Climate

Timeline

May 2012 Senate Passed Bill

July 2012 House Committee Passed Bill

Sept 2012 House & Senate Extension

Dec 2012 Extension to 9-30-13

January 2013 2013 Congress Begins

Timeline

- June 2013

- June 2013

- June 2013

- July 2013

- Sept 2013

- Sept 30, 2013

Senate Passed Version

House Version Failed

H – Passed Ag Only

Senate Conferees

H – Passed Nutrition Title

Farm Bill Expires

Title I Commodity Title
 Most complicated farm program ever

Eliminates Direct Commodity Payments
Saves \$16B for deficit reduction

Additional Risk Management Programs

Title II

Conservation

Reduces the Conservation Reserve Program Acres
Reduces the EQIP Payment from \$300K to \$200K
Consolidates 23 existing programs into four programs
\$5B deficit reduction
Focus on Regional Partnerships

Title III

Trade

World Trade Organization Compliance

Food Aid Provisions

Increased funding for Market Access Program

Repeals Authority for Export Enhancement (EEP)

International Food Aid Programs

Food for Peace / McGovern-Dole / others

Title IV

Nutrition

Reauthorizes and decreases Funding
Increases Benefits
The Emergency Food Assistance Program
Expands Fresh Fruit and Vegetable Program
Increase \$\$ for Senior Farmer's Market Nutrition

Title V

Credit

Increases per farmer limits to \$300K

New pilot program – low income beginning Farmers

Enhances existing programs

Title VI

Rural Development

Water and Waste backlog funding

Requires USDA to define rural

New Regional investment strategy program

Title VII

Research

New National Institute of Food and Agriculture

New Coordination efforts

Increases indirect cost from 19 % to 22 %

Title VIII Forestry

Establishes three priorities

Requires state assessment to receive federal \$\$

Community forest and open space program

Title IX

Energy

Increased funding to existing programs

Infrastructure studies

Possible fertilizer production

Title X Specialty Crops & Horticulture

USDA / NASS census of specialty crops \$33M over 5 years for farmers markets \$224M over 5 years – specialty block grants USDA data collection for organics

Title XI

Crop Insurance

Provides Revenue Crop Insurance for Cotton and Peanut Producers

Expands Crop Insurance for Fruit and Vegetable Producers

Expands Ways to Decrease Risk for Farmers

Title XII

Miscellaneous

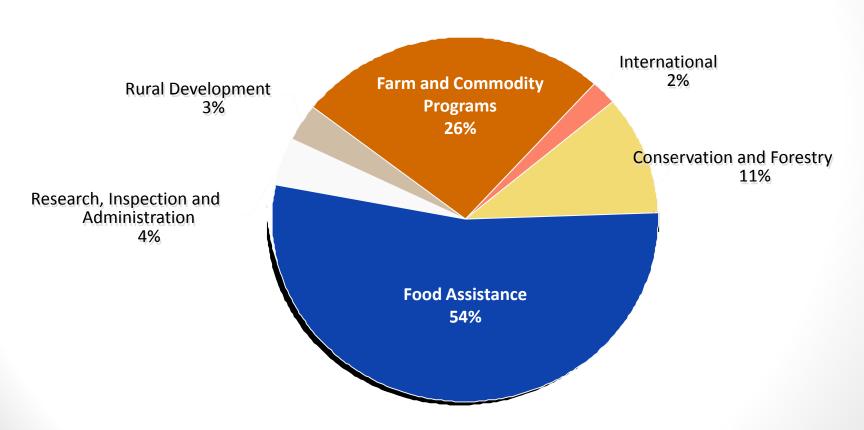
Outreach for Socially Disadvantaged Farmers and provides \$50M in mandatory funding

Every Bill has a Title of Miscellaneous Provisions

- What does this all mean and what are the implications?
 - Most complicated farm program ever
 - No direct payments to 5 program crops (House Version still there)
 - Emphasis on ways to decrease risk
 (2002 Lugar Bill S1571)

USDA Budget

FY 2006 Budget Outlays



What Does 10-Year Federal Spending Look Like?

(Big Budget)

Total Federal Spending \$46.7 trillion Health Care, Social Security, 100 percent Net Interest on Public Debt \$29.9 trillion -**National Defense** 64 percent \$6.5 trillion Agriculture Baseline 14 percent **INCLUDING** food assistance and nutrition programs \$975 billion Agriculture Baseline 2 percent MINUS food assistance and **Nutrition programs** \$211 billion

(less than .5 percent)

What Does FY 2013 USDA Spending Look Like?

Total USDA Spending \$155 Billion Food Assistance 100 percent **And Nutrition Programs** \$111.6 billion -Agriculture Programs 72 percent \$24.8 billion _____ 16 percent Conservation And Forestry programs \$9.3 billion Food Safety, Rural 6 percent Development, Research & Marketing And Regulatory Programs \$ 9.3 billion 6 percent

Let Us Reflect on – Building a Prosperous Future for Rural Indiana

Where Food & Energy are Clean, Abundant, Reliable, and Affordable